



Brighter Super - Regional DBF

# Actuarial Valuation as at 1 July 2024

3 December 2024



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# Section 1: Purpose and Summary

Brighter Super provides benefits which are of the “*defined benefit*” type where benefits are defined by salary and period of membership. There are three divisions of defined benefit arrangements within Brighter Super, all of which are closed to new members:

- **Regional Defined Benefits Fund (Regional DBF)**
- City Defined Benefits Fund (City DBF)
- Energy Super Defined Benefits Fund (Energy Super DBF)

This report covers the Regional DBF arrangements.

There are also a significant number of Accumulation members of the Accumulation Benefits Fund (ABF) within Brighter Super. The ABF is open to new members. Additional accumulation benefits are also provided within the ABF for most Defined Benefit members.

A regular actuarial review of Brighter Super is necessary to:

- examine the sufficiency of each DBF’s assets in relation to members’ accrued benefit entitlements
- determine the recommended employer contribution rate required to ensure that each DBF maintains a satisfactory financial position
- examine the suitability of the insurance and investment arrangements
- satisfy Clause 4.28 of the Trust Deed, and
- meet legislative and prudential standard requirements, in particular paragraph 23 of Prudential Standard 160 Defined Benefit Matters (“SPS160”).

This report covers the Regional DBF and has been prepared for the Trustee, Brighter Super Trustee in my capacity as RSE Actuary to Brighter Super. The effective date of this actuarial valuation is 1 July 2024.

This report has been prepared in accordance with Professional Standard 400 issued by the Institute of Actuaries of Australia. The previous valuation was conducted by Nick Wilkinson, FIAA as at 1 July 2021 with the results set out in a report dated 7 December 2021.

## Reliance statement and data

This report is provided subject to the terms set out herein and in our engagement letter signed 15 May 2024 and the accompanying Terms and Conditions of Engagement. This report is provided solely for the Trustee’s use and for the specific purposes indicated above. It may not be suitable for use in any other context or for any other purpose.

Except where we expressly agree in writing, this report should not be disclosed or provided to any third party, other than as provided below. In the absence of such consent and an express assumption of responsibility, no responsibility whatsoever is accepted by us for any consequences arising from any third party relying on this report or any advice relating to its contents.

We consent to the Trustee making a copy of this report available on the Plan's website where required in accordance with the relevant legislation. The Trustee may make a copy of this report available to its auditors, to employers who contribute to the Regional DBF section of Brighter Super and to any person to whom the Trustee may be required to provide a copy under relevant legislation, but we make no representation as to the suitability of this report for any purpose other than that for which it was originally provided and accept no responsibility or liability to the Trustee's auditors or the participating employers or any other parties in this regard. The Trustee should draw attention to the provisions of this paragraph when passing this report to these or any other parties.

In preparing this valuation, we have relied upon information and data provided to us orally and in writing by the Trustee and other persons or organisations designated by the Trustee. We have relied on all the data and information provided, including Brighter Super Trust Deed provisions, membership data and asset information, as being complete and accurate. We have not independently verified the accuracy or completeness of the data or information provided, but we have performed limited checks for consistency. The data and information we have relied upon is shown in Section 2.

In our opinion, all calculations are in accordance with requirements of applicable legislative requirements, and the procedures followed and the results presented conform to applicable actuarial standards of practice.

## Employer Contributions

In the absence of any special circumstances, we recommend that each Regional DBF employer continues to contribute at the following rates for the three year period commencing 1 July 2024:

- 12.0% of salaries for members contributing at 6% of salary.
- 11.0% of salaries for members contributing at 5% of salary.
- Additional contributions to the ABF for Regional DBF members at the rate of the prevailing Superannuation Guarantee rate (currently 11.5%) of the excess of Ordinary Time Earnings over the Regional DBF salary.

## Funding Status Measures

### Vested Benefits

Vested benefits are the benefits payable if all members voluntarily resigned from service. As at the valuation date, the ratio of the net assets to vested benefits was 113.4%.

The Regional DBF is in a "*satisfactory financial position*" if the net realisable value of the assets exceed the vested benefits. At the valuation date of 1 July 2024, the net assets exceeded the vested benefits and the Regional DBF was in a satisfactory financial position.

Assuming in respect of Regional DBF:

- a. the benefits described in the Trust Deed remain unchanged,
- b. employer contributions are paid at the recommended rate and
- c. the future experience is in accordance with the assumptions made in this actuarial valuation

then the net assets of Regional DBF should remain in excess of the corresponding vested benefits of the Regional DBF up to 1 July 2027.

### **Present Value of Accrued Benefits**

The present value of accrued benefits is the actuarial value (using the assumptions and methodology detailed in this report) of the expected future benefits payable to the current members and their dependents in respect of membership completed up to the date of the actuarial investigation.

As at the valuation date, the ratio of the net assets to the present value of accrued benefits was 112.3%.

The net assets of the Regional DBF are adequate to cover the present value of the accrued benefits of Regional DBF members at the valuation date.

### **Minimum Benefits**

Minimum Requisite Benefits (MRB) include member-financed benefits and the portion of the employer-financed benefit that is defined to meet Superannuation Guarantee requirements as specified in Brighter Super's Benefit Certificate.

As at the valuation date, the ratio of the net assets to the MRB was 138.8%.

The Regional DBF is "solvent" if the net realisable value of the assets of the Regional DBF exceeds the MRBs. As at the valuation date the net assets exceeded the MRBs and the Regional DBF was in a solvent financial position.

### **Shortfall Limit**

As required under SPS 160, the Trustee has set Shortfall Limit for the Regional DBF of 98.0%.

We have reviewed this Shortfall Limits as part of this actuarial investigation and consider that the Shortfall Limit remains appropriate.

### **Superannuation Guarantee**

Superannuation Guarantee obligations of employers are met for members by the minimum benefits provided under Brighter Super. The latest Benefit Certificate is dated 12 August 2021.

A Funding and Solvency Certificate dated 12 August 2021 has been issued to the Trustee corresponding to the above mentioned Benefit Certificate. The purpose of this Funding and Solvency Certificate is to specify the required Company contributions needed to fund the MRBs used to offset the Superannuation Guarantee charge. All necessary Funding and Solvency Certificates have been issued to the Trustee during the three years to 1 July 2024.

Based on the actuarial assumptions adopted in this valuation being borne out in practice, we expect that an actuary will be able to certify the solvency of the Regional DBF in any Funding and Solvency Certificate required during the three-year period following the valuation date.

## Investments

The current investment policy adopted by the Trustee (effective 2 July 2024) is to have the assets supporting the Regional DBF liabilities invested 58% in growth assets such as shares and property and 42% in defensive assets such as cash and fixed interest.

The current investment policy is considered suitable to the defined benefit liabilities of Regional DBF based on membership as at 1 July 2024. The Trustee regularly monitors the investment performance of the underlying investment managers and we recommend that this continues.

## Insurance

In relation to Regional DBF, the total amount of insurance held to provide the unfunded portion of death and total and permanent disablement benefits and the fully insured temporary disablement benefit is considered adequate as at 1 July 2024.

## Experience since 1 July 2024

Given the strong financial position of the Regional DBF at 1 July 2024 we do not consider any of the recommendations in this report need to be reviewed in the light of recent experience.

## Next Valuation

The next valuation should be held no later than 1 July 2027. Vested Benefits coverage should continue to be monitored at least annually and more frequently if warranted.

Nick Wilkinson  
Fellow of the Institute of Actuaries of  
Australia

3 December 2024

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## Section 2: Background and Data

Brighter Super was initially established under a Trust Deed first made in 1995 as amended subsequently. Brighter Super was originally known as the Queensland Local Government Superannuation Scheme. On 1 July 2017 the Scheme was renamed LGIASuper and on 1 July 2022 the Scheme was renamed Brighter Super. On 1 July 2011, the City Super Fund merged with the Scheme and on 1 July 2021, Energy Super transferred into Brighter Super.

Under Clause 19.1 of the Trust Deed, the Regional DBF employers are required to contribute in line with the rates as specified in the Trust Deed.

Brighter Super is a complying superannuation fund under the SIS Act and for taxation purposes.

The Regional DBF is closed to new defined benefit members.

A summary of the main benefits of the Regional DBF is included in Appendix A of this report.

### Previous Recommendations

The previous valuation was conducted by Nick Wilkinson, FIAA as at 1 July 2021 with the results set out in a report dated 7 December 2021. Employer contributions paid to the Regional DBF over the three year period ending 1 July 2024 have been in line with the recommendations made at the previous valuation, as follows:

- 12% of salaries for members contributing at 6% of salaries, and
- 11% of salaries for members contributing at 5% of salaries, and
- Additional contributions to the ABF for Regional DBF members at the rate of the prevailing Superannuation Guarantee rate of the excess of Ordinary Time Earnings over the Regional DBF salary.

### Changes to benefits since the last valuation

There have been no changes to the benefits of Regional DBF members considered in this valuation over the three years ending 1 July 2024.

From 1 July 2024, the Superannuation Guarantee (SG) rate, being the minimum rate of superannuation employers must provide for its employees increased from 11.0% to 11.5% and is set to increase further to 12.0% from 1 July 2025. We have allowed for these future changes to the SG rate in the projections covered later in this report.

### Sources of Information

We have relied on the administrative records at 1 July 2024, as currently stored on Brighter Super's administration system.

We have relied on Brighter Super's audited accounts for the three years ending 1 July 2024 together with information set out in the Brighter Super annual reports in each of these years.

Where possible the information provided has been checked for reasonableness and is considered suitable for the purposes of this investigation.

## Data

The membership details are summarised in Appendix B. In brief there were 762 members of the Regional DBF as at 1 July 2024 with total salaries of \$67.1m.

We have checked a sample of the membership data for internal consistency and are satisfied as to the accuracy of this sample.

Since the previous valuation, the average attained age of Regional DBF members has increased from 58.7 years to 59.4 years.

All members of the Regional DBF at the current valuation date were present at the previous valuation. Salaries over the period since the last valuation have increased on average by 3.7% p.a. for Regional DBF members.

# Section 3: Assets and Investment Strategy

## Accounts

We have been supplied with Brighter Super's audited accounts covering the 12 month periods to 1 July 2022, 1 July 2023 and 1 July 2024. These accounts were audited by PricewaterhouseCoopers and no material qualifications were identified in the audit report dated 24 September 2024.

## Fair value of Assets or Net Assets

The data provided shows a net asset value of \$568.8 million for Regional DBF. We have adopted this net asset value in determining the contribution recommendations and Funding Status Measures at the valuation date.

The net asset value excludes any amount held to meet the Trustee's Operational Risk Financial Requirement ("ORFR"). We note that since 2021, the Trustee no longer maintains separate ORFR reserves for each DBF.

## Defined Benefit Liabilities in general

The level of the Defined Benefit liabilities does not bear the same direct relationship with the defined benefit assets as exists with accumulation liabilities (where the assets and liabilities are generally matched).

The Defined Benefit liabilities reflect membership and salary growth, whereas the supporting assets depend on a range of factors including:

- i. the level of employer contributions, and
- ii. the level of investment returns.

In this case it is the employers who bear the investment risk as the level of contributions required depends on the level of investment returns achieved.

An investment strategy to provide defined benefits which is framed to take a long-term view will often adopt relatively high levels of equity investment in order:

- i. to secure attractive long term investment returns, and
- ii. to provide an opportunity for capital appreciation and dividend growth, which gives some protection against inflation (as benefits are linked to salary growth which is also influenced by inflation).

The main constraint is that potential fluctuations in asset values mean the total asset value could fall below the level of Vested Benefits, placing the DBF concerned and possibly the entire fund in an unsatisfactory financial position.

While the impact of a sudden sharp fall in asset values can be limited by maintaining a buffer of assets over and above the level of vested benefits, the level of the buffer may never be sufficiently high to safeguard against all possible investment outcomes. However, the buffer should be at a level where

the risk of the asset values falling below the level of vested benefits under a particular investment strategy is acceptable to the Trustee and the sponsoring employers.

In this regard, a lower buffer may be acceptable where the sponsoring employers are willing and able to accept short-term variations in contributions as part of underwriting the defined benefits of the DBF they participate in. In this case, short-term variations in employer contributions may result from:

- i. reducing a buffer that has grown too large, or
- ii. rebuilding a buffer that has fallen or become negative.

An alternative to consider if a DBF does not have a sufficient asset buffer above the level of Vested Benefits is to adopt a more conservative investment strategy. While this may reduce short-term fluctuations in asset values, it is also likely to reduce long-term returns and hence result in increased employer contributions in the long-term. In summary, a balance needs to be achieved between these short-term and long-term considerations in funding the defined benefit liabilities.

## Regional DBF liabilities

The Regional DBF provides 'greater of' benefits where the defined benefit is compared to one or more accumulation benefits and the higher amount is the benefit payable.

As the level of the accumulation benefit depends on the investment strategy adopted, this affects how the defined benefit and accumulation benefit correspond to each other and so is an important consideration when reviewing the investment strategy adopted under such a design.

## Defined Benefits – Investment Objective

The Trustee's principal investment objective for the Regional DBF is to achieve returns in excess of salary inflation (AWOTE) plus 1.5% p.a. over rolling 10 year periods.

We have taken account of the investment objectives of the Regional DBF and the investment guidelines under which Brighter Super's investment managers operate in setting our actuarial assumptions in Section 4 of this report.

## Investment Strategy

In order to meet the investment objectives set for the Regional DBF, the Trustee has adopted a specific long term strategic allocation and ranges for each asset class. The Trustee approved changes to the long term strategic asset allocation effective 2 July 2024, which are shown below:

Asset Class	Strategic Asset Allocation
Australian shares	18.0%
International shares	23.0%
Property	7.0%
Private Capital	4.0%
Infrastructure	9.0%
Diversifying Strategies	1.5%
Diversified Fixed Interest	27.5%

Cash	10.0%
<b>Total</b>	<b>100.0%</b>

**Suitability of Investment Strategy**

At the valuation date of 1 July 2024, the average age of the employed members with defined benefits is 59.4 years within Regional DBF, indicating that a medium-term time horizon should still apply for investment purposes.

Given the age profile and the number of members expected to retire over the next three years as outlined in Appendix B, it is expected that benefit outgo will exceed contribution inflow to the Regional DBF. The Trustee is able to take into account the broader fund level cash-flow profile when considering how the liquidity needs of the Regional DBF will be met.

The current investment strategy of the Regional DBF is within a range considered suitable but should be reviewed regularly (at least triennially) by the Trustee in the light of changes in membership and age profile.

The Trustee regularly monitors the investment performance of the underlying investment managers and it is recommended that this continues.

**Suitability of crediting rates**

The crediting rate applied to the Minimum SG accumulation benefit outlined in Appendix A is based on the actual investment returns (net of fees and taxes) from the underlying assets. I consider this crediting rate policy to be suitable.

The crediting rate known as the Accumulation Comparison Rate (ACR) applied to other accumulation benefits held within the Regional DBF is subject to smoothing. The Trustee also has regard to the financial position of the DBF when setting this rate.

# Section 4: Valuation Method, DBF Experience and Actuarial Assumptions

To carry out an actuarial valuation of the defined benefit liabilities of the Regional DBF, it is necessary to decide on:

- the valuation method to be adopted, and
- the assumptions as to the factors which will affect the cost of the benefits to be provided in the future.

## Attained Age funding method

The funding method adopted at the previous valuation was the Attained Age method. This funding method remains appropriate for the Regional DBF, given the declining nature of the active/employed membership. We have retained the Attained Age method for this valuation.

Under the Attained Age funding method, the calculation of the employer contribution consists of two parts.

The **first part** is the “normal cost”. The total normal cost is expressed as a level % of expected future salaries and is equal to the sum of:

- the cost based on actuarial assumptions of the benefits accruing to the members in respect of all future membership following the valuation date, plus
- the cost of employer funded insurance premiums and administration expenses as well as resulting cost of contributions tax.

The **second part** is the adjustment to the employer contribution as a result of amortising any surplus or deficiency at the valuation date arising from the funding of past service benefits.

The contribution rate required to maintain vested benefits coverage above 100% in three years' time based on the valuation assumptions is also considered.

## Experience and Valuation Assumptions

It is important when setting the valuation assumptions to examine the experience of the Regional DBF to see whether the previous assumptions have been borne out in practice. A summary of the major items of experience over the last three years is given in the following paragraphs.

Further details on the valuation assumptions adopted for Regional DBF are set out in Appendix C.

## Investment Return

The assumption for investment returns at the last valuation was 4.5% p.a. (net of administration and investment fees and investment tax). The Regional DBF's investment returns over the three years to 1 July 2024 (net of administration and investment fees and investment tax) and the resulting crediting rate applied to ACR accounts have been as follows:

Year Ending 30 June	Investment Return (net of investment fees and investment tax)	Investment Return (net of administration and investment fees and investment tax)	Crediting Rates applied to ACR accounts
2022	-2.61%	-2.91%	5.30%
2023	5.73%	5.45%	8.23%
2024	4.36%	4.07%	3.94%
Average over the 3 years	2.43% p.a.	2.14% p.a.	5.81% p.a.

The average investment return over three years of 2.1% p.a. was 2.4% p.a. lower than the assumed rate. This has had a negative effect on the Regional DBF's financial position in relation to defined benefit style liabilities and the Regional DBF's surplus.

The Crediting Rate applied to ACR accounts over the three year period of 5.8% p.a. has been 3.7% p.a. higher than the return earned by the regional DBF assets. This gap is due to two main factors, the first being the smoothing formula applied in determining the ACR under normal circumstances and the second is the positive interventions made by the Trustee in the years ending 30 June 2022 and 30 June 2023.

For this valuation, we have adopted a higher long term future investment return equal to 6.3% p.a. (net of investment fees and investment tax). This assumption is consistent with the Trustee's current investment strategy having regard to expected returns in the medium-term under WTW's investment model.

We have separately allowed for the 0.33% p.a. administration fee that is deducted from member accounts via ACR and MRB crediting rates.

### **Salary Inflation**

The assumed rate of salary inflation was 3.0% p.a. at the last valuation. The average rate of salary growth for members who were present at both the last and current valuation dates was 3.7% p.a. The actual increase in salary growth was 0.7% p.a. higher than the assumed rate. This has increased the growth in accrued liabilities of the Regional DBF, which has had a negative effect on the Regional DBF's financial position.

At this valuation we have increased the assumption to 4.0% p.a. for salary inflation.

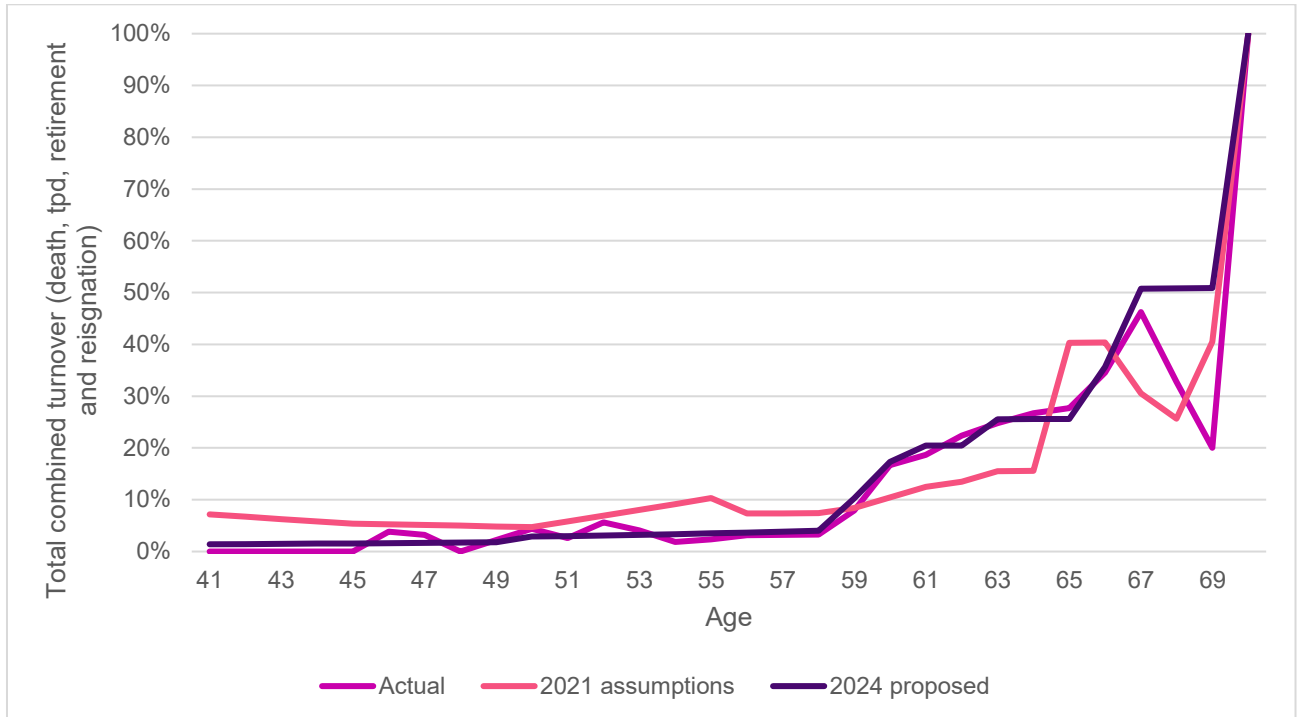
Over the long term, it is the "gap" between the investment return (net of tax) and salary inflation assumption that is important when valuing member's liabilities. In this valuation we have increased the "gap" of 1.5% p.a. used in the previous valuation to 2.3% p.a. Over the review period the actual "gap" was -1.5% p.a. which has had a minor negative impact on the financial position of the Regional DBF.

### **Rates at which Members Leave Service**

We have analysed the rates at which members leave service from the Defined Benefit Plan and compared the actual experience of the Regional DBF to that expected based on the previous valuation assumptions. For this valuation we have made the following updates to these assumptions:

- assumed mortality rates updated to be in line with Australian Life Table 2015-2017 including 25 year mortality improvements,

- TPD rates to be consistent with those implied by the TPD only premium rates,
- Retirement and resignation rates such that over turnover is broadly consistent with experience over the last 3 years (see chart below). For further details of these rates refer to Appendix C.



### Administration costs

The projected cost of administration and operational expenses are included in our valuation and the estimate of the long term cost of benefits. We have allowed for the cost of administration expenses in line with the current rate of 0.33% of assets that is deducted annually from the Regional DBF assets. The MRB and ACR crediting rates applied to Regional DBF member accounts are also reduced for this expense allowance.

### Insurance Premiums

The projected cost of insurance premiums are included in our valuation and the estimate of the long term cost of benefits. The cost of insurance premiums are modelled based on the projected insurance coverage and prevailing premium rates in the latest insurance policy.

### New Members

The Regional DBF is closed to new entrants.

### Summary of Valuation Assumptions

A summary of our valuation assumptions is set out in Appendix C of this report.



# Section 5: Insurance Arrangements

## Adequacy of Insurance

Brighter Super currently has death, total and permanent disablement (TPD) and income protection insurance with Zurich.

The insurance coverage within the Regional DBF is considered adequate if the net assets are sufficient to cover the Death and TPD benefits after any insured components have been allowed for.

The following table is based on the information provided to us and shows the adequacy of the insurance cover as at 1 July 2024:

	Death and TPD \$M
Lump Sum Death and TPD Benefits (A)	584.6
Less Aggregate Group Life Insurance (B)	29.8
Exposure (A – B)	554.8
Net Assets	568.8

For the Regional DBF as at 1 July 2024, the net assets are sufficient to meet the uninsured portion of the death and TPD benefits. The temporary disablement benefit provided by Regional DBF is also insured under an insurance policy.

On this basis the insurance coverage is considered to be adequate at the valuation date.

# Section 6: Solvency and Funding Status Measures

There are several methods used to assess the current financial situation (i.e. funding status measures) of a defined benefit arrangement. These measures are dealt with below.

## Vested Benefits

Under SPS 160, a fund (or a section of a fund) is in a “*satisfactory*” financial position if the assets cover the corresponding Vested Benefit entitlements of members.

The Vested Benefits represent the benefits payable on the review date if all members voluntarily resigned (if under 55) or retired (if over 55). The following table shows the progression of the Vested Benefits Index for the Regional DBF over the review period.

	Last Valuation \$M	This Valuation \$M
Net Assets (a)	887.9	568.8
Vested Benefits (b)	720.6	501.7
Vested Benefits Index (a)/(b)	123.2%	113.4%

As at 1 July 2024, the net assets exceeded the Vested Benefits and so the Regional DBF was in a satisfactory financial position. The ratio of the net assets to the Vested Benefits was 113.4%. At the previous valuation, this ratio was 123.2%. During the period, the ratio has deteriorated mainly due to the planned release of surplus from the Regional DBF assets to the Brighter Super General Reserve over the three years ending 30 June 2024 (for further details refer to Section 7). The ratio also deteriorated due to the unfavourable financial experience over the three year valuation period, with the base ACR smoothed crediting rate being 1.6% higher than investment returns over the 3 year period ending 30 June 2024.

## Actuarial Value of Accrued Benefits

Another indication of the funding status is given by the ratio of the net assets to the Actuarial Value of Accrued Benefits (AVAB). This is called the Actuarial Value of Accrued Benefits Index (AVABI).

AVAB represents the value in today’s dollars of future benefits based on membership completed to the review date, allowing for future salary increases, investment earnings and expected incidence of payment. “*Accrued Benefits*” has the meaning given in Regulation 9.27 of the SIS Regulations.

Different superannuation funds can be expected to have different Actuarial Value of Accrued Benefits Ratios depending on the age and membership history of the members. A fully secured position is represented by a ratio of 100.0%. At this level, with the DBF being closed to new entrants and if no further benefits were allowed to accrue to current members, assets would be sufficient to meet all future benefit payments if the actuarial assumptions are borne out in practice.

The following table shows the progression of the Actuarial Value of Accrued Benefits Index over the review period.

	Last Valuation \$M	This Valuation \$M
Net Assets (a)	887.9	568.8
Actuarial Value of Accrued Benefits (b)	740.0	506.5
Actuarial Value of Accrued Benefits Index (a)/(b)	120.0%	112.3%

As at 1 July 2024, the net assets exceeded the Actuarial Value of Accrued Benefits. AVABI has decreased from 120.0% to 112.3% over the valuation period. If calculated using the assumptions at the previous valuation, AVABI would be 111.4% at this valuation.

### Minimum Benefits

Under SPS 160, a fund (or section of a fund) is “solvent” if the net assets exceed the Minimum Requisite Benefits (MRB) of members, where the MRB is the portion of the benefit meeting the Superannuation Guarantee obligations as defined in Brighter Super’s Benefit Certificate.

The following table shows the progression of the Minimum Benefits Index for the Regional DBF over the review period.

	Last Valuation \$M	This Valuation \$M
Net Assets (a)	887.9	568.8
Minimum Benefits (b)	661.2	409.9
Minimum Benefits Index (a)/(b)	134.3%	138.8%

As at 1 July 2024, the net assets exceeded the Minimum Benefits and so the Regional DBF was “solvent”. The Minimum Benefits Index has increased from 134.4% to 138.8% over the valuation period.

### Shortfall Limit

The Trustee has set the Shortfall Limit for the Regional DBF as 98.0%. The shortfall limit is defined in paragraph 10 of SPS 160 as:

*“... the extent to which an RSE licensee considers that a fund can be in an unsatisfactory financial position with the RSE licensee still being able to reasonably expect that, because of corrections to temporary negative market fluctuations in the value of fund assets, the fund can be restored to a satisfactory financial position within one year.”*

Should the Vested Benefits Index breach the Shortfall Limit, additional interim Actuarial investigations will be required with rectification plans to be put in place to address the unsatisfactory financial position.

We have reviewed this Shortfall Limits as part of this actuarial investigation and consider that the Shortfall Limit remains appropriate.

### **Benefits payable on Retrenchment**

A specific retrenchment benefit is not defined in the Trust Deed for Regional DBF members. The benefit payable on retrenchment is the member's Vested Benefit. Members' Vested Benefits are 113.4% covered by net assets at the valuation date.

### **Benefits payable on Termination**

The Trust Deed does not address the termination of either Regional DBF or fund as a whole.

## Section 7: Valuation Contribution Results

It should be emphasised that the funding measures shown in Section 6 relate to the current position at the review date. A valuation which projects the benefits of each DBF is required to assess the adequacy of current contribution rates to provide defined benefits in the future. The results of the valuation are summarised in this Section.

### Contribution Rates for future service benefits

Using the Attained Age funding method outlined in Section 4, we have calculated the present value of all expected benefits payable in respect of future membership after the valuation date (“future service benefits”). After allowing for the value of future member contributions, we then calculate the balancing employer contribution rate expected to be required (inclusive of contributions tax) to meet these future service benefits, as shown in the table below:

		\$000
Future Service Benefit Liabilities		41,291
<b>Less</b>	Value of future member contributions	16,135
Benefit Liability to be funded from future employer contributions		25,156
Present Value of future salaries		269,081
Future employer contribution rate calculated (before tax)		9.4%
<b>Plus</b>	Allowance for 15% contributions tax	1.7%
<b>Plus</b>	Allowance for insurance costs and fees	0.3%
<b>Total Employer Contribution Rate calculated</b>		<b>11.4% of salary</b>

### Adjustment for financial position at 1 July 2024

As the net assets of the Regional DBF exceed the value of past service benefits shown in Section 5, there is potential to reduce the employer contribution rate shown above.

The financial position of the Regional DBF has weakened over the valuation period with the coverage of vested benefits decreasing from 123.2% at the last valuation to 113.4% at this valuation.

While there may be scope under the Trust Deed to increase the employer contribution rate to the Regional DBF if a period of low investment returns were to occur in future, this has not occurred to date, with the financial position during those periods being managed by the Trustee through the setting of the Accumulation Comparison Rate applied to some accumulation accounts.

## Recommended Contribution Rates

We recommend that the current employer contribution rates to Regional DBF be maintained as follows:

- 12.0% of salaries for members contributing at 6% of salary.
- 11.0% of salaries for members contributing at 5% of salary.
- Additional contributions to the ABF for Regional DBF members at the prevailing Superannuation Guarantee rate (currently 11.5%) of the excess of Ordinary Time Earnings over the Regional DBF salary.

## Surplus Management Framework

We note that in February 2022, the Trustee adopted a Surplus Management Framework which is covered in Subsidiary Policy 10 within Brighter Super's Financial Management Framework – Regional Defined Benefit Fund Surplus Management Framework (Policy). To summarise, the aims of this Framework are:

1. to manage the orderly reduction of the level of the Regional DBF surplus over time, as the membership continues to decline and the level of defined benefit liabilities reduces, while ensuring that the assets of the Regional DBF at all times remain adequate to fund all remaining defined benefit liabilities including an appropriate level of surplus;
2. to provide a mechanism for surplus assets in the Regional DBF, that are not expected to be required to meet liabilities of the Regional DBF, to benefit Brighter Super's broader membership, where it can be used to fund improvements in service, product development, sustainable members fees etc for all members.

The framework to assess the release of surplus is summarised as follows:

1. After the end of a financial year, Brighter Super will engage the actuary to report on the financial position of the Regional DBF.
2. If there is sufficient surplus in the Regional DBF, the actuary will recommend a transfer of surplus assets from the Regional DBF asset pool to the General Reserve.
3. The recommendation will be determined in accordance with the following principles:
  - a. The Vested Benefit Index of the Regional DBF must be maintained at a level that is not less than 110%
  - b. The amount transferred must not be more than 25% of the amount by which the value of the Regional DBF exceeds 110% of VBI unless recommended by the actuary.

We do not recommend any changes to this Framework.

## Projection of vested benefits coverage

We have tested the impact of adopting the recommended employer contribution rates above and the continuation of the Surplus Management Framework, by projecting the cash flows and the build-up of the assets over the next three years, and comparing the assets to the projected levels of the Vested Benefits within the Regional DBF.

Projection Date	Regional DBF Assets \$million	Vested Benefits \$million	Expected Transfer to General Reserves under Surplus Management Plan \$million	VBI %	% of liabilities that are Defined Benefit in nature
1 July 2024	568.8	501.7	4.0	113.4	8.1%
1 July 2025	516.3	447.8	5.9	115.3	9.2%
1 July 2026	462.1	396.5	6.5	116.5	8.7%
1 July 2027	409.9	349.3	6.4	117.3	7.3%

The projection shows a further increase in the Vested Benefits Index to 117.3% at 1 July 2027 if future experience of Regional DBF is in line with our assumptions. If the recommended employer contribution rates shown in this Section are paid, then I expect the Vested Benefits Index (VBI) to increase and to also remain above 100% over the three years to 1 July 2027, assuming the valuation assumptions are borne out in practice.

The financial experience over the next three years may differ from the valuation assumptions we have adopted and we have considered the sensitivity of these projections further in Section 8 following.

### Recommended Future Review of Financial Status

The financial status of each DBF is sensitive to actual financial experience (principally, investment returns and salary increases) and membership movements. We therefore recommend that the annual check on the Vested Benefits Index continue as part of each annual review date. The next actuarial valuation is due at 1 July 2027.

# Section 8: Sensitivity Analysis and Material Risks

## Sensitivity Analysis

The “gap” adopted in this valuation between the investment return (net of administration and investment fees and investment tax) and salary inflation assumptions is 2.3% p.a. Other assumptions could be used and the table below shows the impact of varying the “gap” between these assumptions on the Regional DBF’s financial position and the contribution rate calculated to provide future service benefits under the Attained Age funding method. No changes have been made to the demographic assumptions adopted for this valuation in the scenarios below.

	This Valuation Basis	Scenario 1 +1%	Scenario 2 -1%
The “gap” between net investment return and salary inflation assumptions*	2.3% p.a.	3.3% p.a.	1.3% p.a.
Actuarial Value of Accrued Benefits Index	112.3%	112.8%	111.7%
Attained Age Employer Contribution Rate to provide future service benefits	11.4%	11.4%	11.5%

\* The results shown above vary the discount rate by 1% p.a.

It should be noted that the variations selected in the sensitivity analysis above do not indicate upper or lower bounds of all possible outcomes. Further analysis can be carried out if required.

## Material Risks

### Salary Inflation

For this valuation we have adopted a salary inflation assumption of 4.0% p.a. However, if actual salary increases are greater than this, with all other actuarial assumptions borne out, then the funding position (Vested Benefits Index) will reduce which may then affect future funding requirements. Given the extent to which the various accumulation underpin benefits are applying at the valuation date, the Regional DBF funding position is currently not overly sensitive to salary inflation experience. Further analysis can be carried out if required.

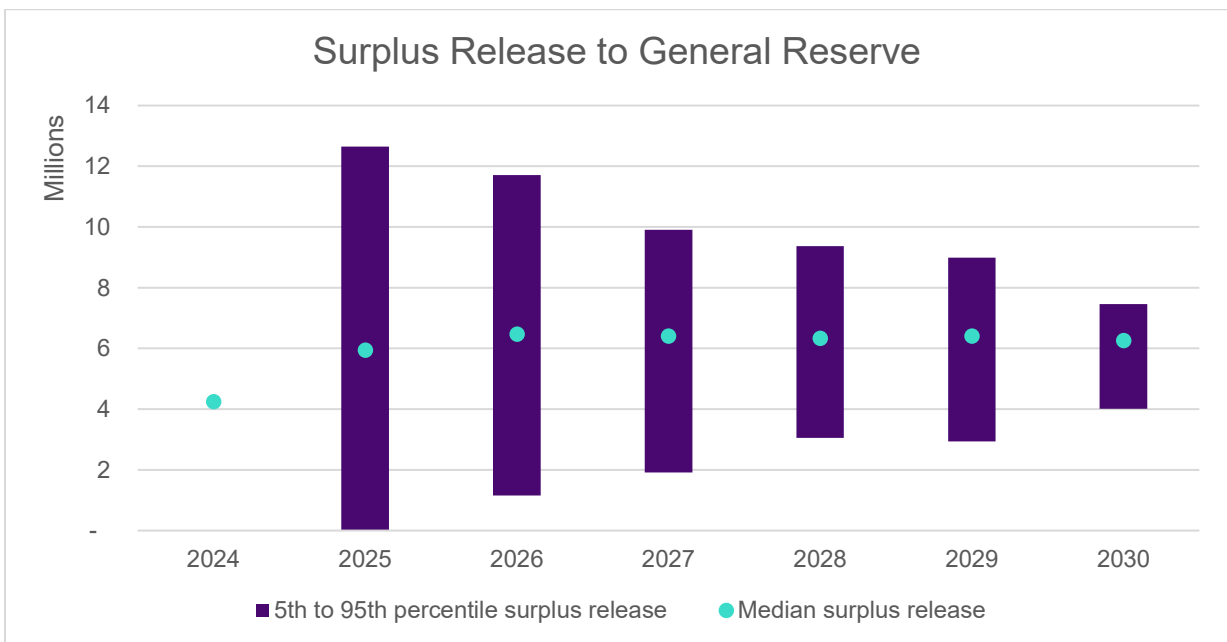
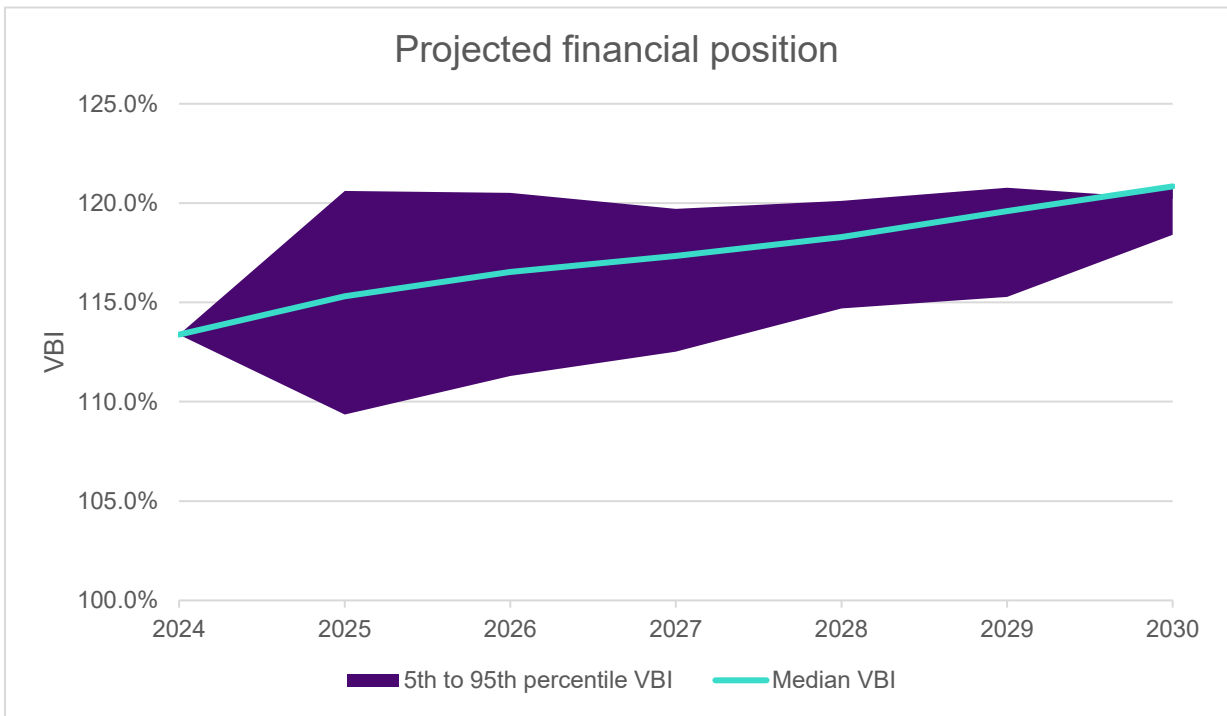
### Investment Returns

For this valuation we have adopted an investment return assumption (net of tax and investment management expenses) of 6.3% p.a. However, if actual investment returns are less than this, with all other actuarial assumptions borne out, then the funding position (Vested Benefits Index) will reduce which may then affect future funding requirements.

For example, the following graph highlights the sensitivity of the Energy Super DBF funding position (Vested Benefits Index) to different investment returns over the next five years. The purple area shows the variability of VBI for the following return assumptions that reflect the range from 1 in 20 poor returns (i.e. 5<sup>th</sup> percentile) and 1 in 20 good returns (i.e. 95<sup>th</sup> percentile).



Results	1 in 20 poor returns (i.e. 5 <sup>th</sup> percentile)	Expected returns (i.e. 50 <sup>th</sup> percentile)	1 in 20 good returns (i.e. 95 <sup>th</sup> percentile)
Year 1	-4.8%	6.7%	19.0%
Year 2	1.8%	6.2%	11.5%
Year 3	2.1%	6.4%	9.7%



# Appendix A: Summary of Benefits

## A.1 Regional DBF – Summary of benefits as at 1 July 2024

### Membership

Queensland local government employees other than Brisbane City Council, Queensland Urban Utilities and associated employers. The Regional DBF is closed to new members.

### Member Contributions

6% of salary after-tax, or 7.06% by salary sacrifice if the employer agrees.

A small number of members contribute 5% of salary, or 5.88% by salary sacrifice if the employer agrees. These members receive lower benefits (see Accrued Benefit Multiple below).

### Employer Contributions

12% of salary.

Those members contributing 5% or 5.88% by salary sacrifice receive employer contributions of SG rate (currently 11.5%).

### Final Average Salary (FAS)

FAS is generally the average of the member's superannuation salary over the final 12 months of employment.

Unless otherwise determined by the Trustee, FAS cannot be greater than 120% of the member's superannuation salary three years prior, unless the member's average salary over the last three years of employment is greater than 120% of their superannuation salary three years ago. In this situation, the three year average salary applies.

### Accrued Benefit Multiple

The Accrued Benefit Multiple is equal to:

- 18% x Years of Membership after 1 January 1986; plus
- 13.5% x Years of Membership before 1 January 1986.

Where members contribute 5% of salary rather than 6% of salary, the 18% defined benefit scale is reduced to 15.75%.

### Normal Retirement Benefit

Normal retirement is at any time from age 55 until attaining age 70.

The benefit payable is a lump sum equal to the greater of:

- Minimum Requisite Benefit; and
- Normal Retirement Benefit equal to the sum of:

- the greater of FAS x Accrued Benefit Multiple from 1 January 1986 and the post 1986 accumulation account, and
- the greater of FAS x Accrued Benefit Multiple to 1 January 1986 and the pre 1986 scheme accumulation account.

### **Resignation Benefit**

The benefit payable is a lump sum equal to the greater of:

- Minimum Requisite Benefit; and
- Resignation Benefit equal to the sum of:
  - the greater of FAS x Accrued Benefit Multiple from 1 January 1992 and the post 1992 accumulation account, and
  - the greater of FAS x Accrued Benefit Multiple from 1986 - 1992 and the 1986 - 1992 accumulation account, and
  - the greater of FAS x Accrued Benefit Multiple to 1 July 1992 and the pre 1992 scheme accumulation account.

The Discount Factor is equal to 100% less 2% for each year prior to age 55, subject to a minimum of 60%. For members prior to 30 June 1992 an additional benefit is provided based on a similar calculation.

### **Late Retirement Benefit**

The retirement benefit is crystallised at age 70 and transferred to an accumulation account. All subsequent contributions go to this accumulation account.

### **Minimum Requisite Benefit**

The benefit as defined in the latest Benefit Certificate.

### **Death and Total and Permanent Disablement (TPD) Benefit**

A lump sum benefit applies to age 60 which in most cases is equal to the sum of:

- The portion of the Normal Retirement Benefit accrued to the date of death or TPD, but calculated using projected FAS (as defined in the Deed); and
- Projected FAS x 18% x Future years to age 60.

For some members, the age for projections is age 55 instead of age 60 above.

### **Total and Temporary Disablement (TTD) Benefit**

Members under age 60 (or for some members age 55) who are working 14.5 or more hours per week on a permanent basis are eligible for a total and temporary disablement benefit based on 12.5% p.a. of the member's TPD benefit. This is paid as a monthly sum for up to 2 years after a 90 day waiting period. TTD benefits do not reduce the member's resignation or retirement benefits.

**Failure of Health Benefit**

Failure of health is defined as an injury or illness which, in the opinion of the Trustee, permanently incapacitates the member from carrying out his/her ordinary work with the employer, and any reasonably available and suitable alternative work with the employer, but does not constitute TPD.

The Failure of Health benefit is equal to the retirement benefit calculated at the date of retirement due to failure of health, inclusive of the Age Discount Factor.

**Superannuation Guarantee Minimum Benefit**

On all forms of exit, the benefit paid is subject to the Minimum Requisite Benefit which is an accumulation benefit as outlined in the Trust Deed.

**Additional Accounts**

Additional voluntary, rollover and surcharge offset accounts are paid in addition to all of the above benefits.

# Appendix B: Details of Membership

## Membership at valuation dates

Membership as at:	Number of Members	Total Salaries	Average Salary	Average Age	Average Completed M'ship	Average Entry Age
1 July 2024	762	\$67.1m	\$88,103	59.44	34.6	24.8
1 July 2021	1,306	\$104.1m	\$79,739	58.7	30.8	27.9

There were 5 members making lower member contributions of 5% of salary at 1 July 2024. Other members contribute at 6% of salary as outlined in Appendix A.

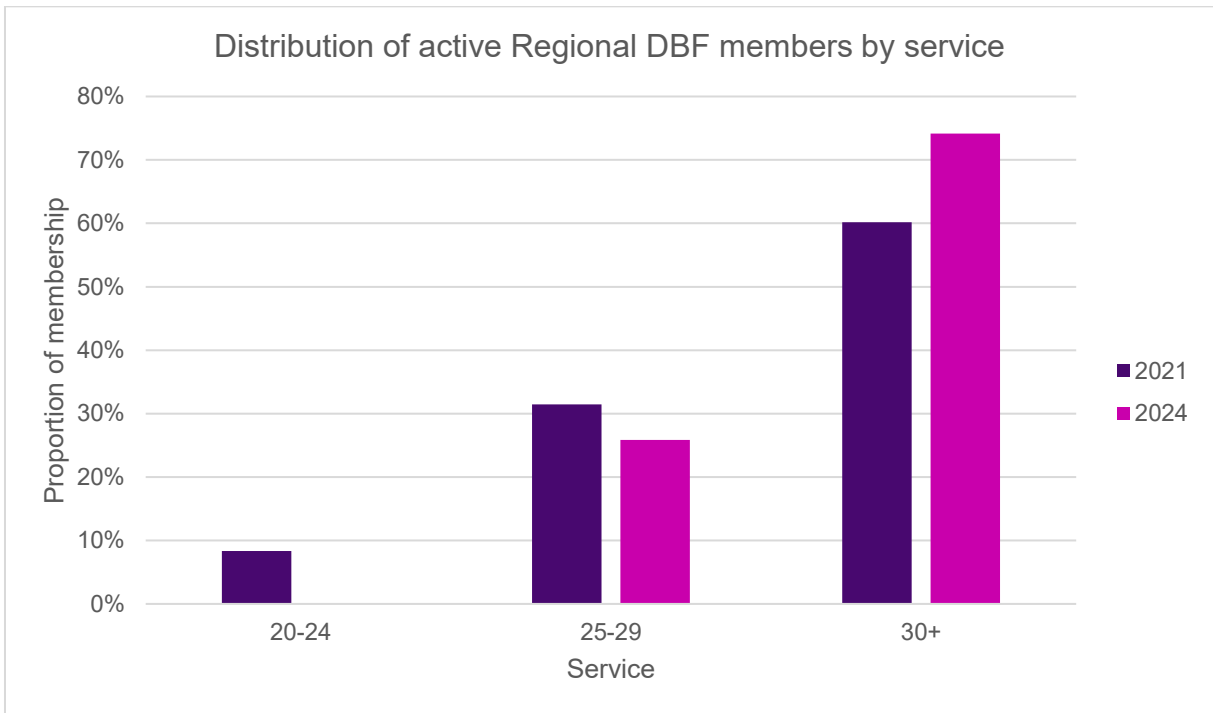
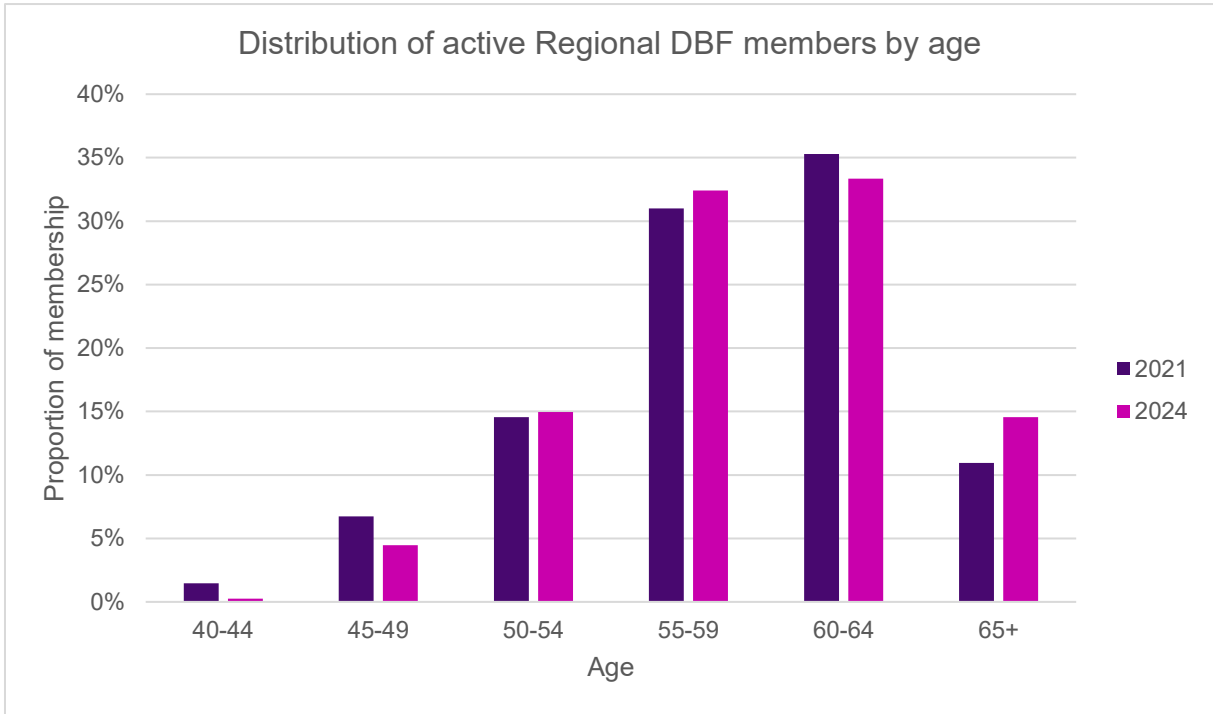
## Approaching Retirements

In the next three years, 136 members of Regional DBF are expected to reach their Normal Retirement Date. The total of their vested benefits at 1 July 2024 is \$102.3m.

As at 1 July 2024, there are 111 members of Regional DBF who have passed their Normal Retirement Date. The total of their vested benefits as at 1 July 2024 is \$81.5m.

## Distribution of Active Defined Benefit Membership

Age Band	Number of Members at 1 July 2021	Number of Members at 1 July 2024
40-44	19	2
45-49	88	34
50-54	190	114
55-59	405	247
60-64	461	254
65+	143	111
<b>Total</b>	<b>1,306</b>	<b>762</b>



# Appendix C: Valuation Method and Assumptions

## Valuation Method

The Attained Age Funding Method has been adopted, having regard also to the projected coverage of vested benefits. Further details are set out in Section 4 of this report.

## Asset Value

Market value taken from the audited financial statements and DBF breakdown data at the valuation date.

## Investment Returns

6.3% p.a. compound (net of investment and administration expenses and taxes).

## Inflationary Salary Increases

4% p.a. compound.

## Promotional Salary Increases

Nil.

## Rates of Mortality and Total and Permanent Disability (TPD)

Examples of rates at which members leave the Regional DBF per year per 10,000 members:

Age Next Birthday	Death		TPD	
	Male	Female	Male	Female
35	8.8	4.8	13.7	19.8
40	12.9	7.2	20.6	32.3
45	18.6	10.9	33.4	50.3
50	25.4	15.8	55.4	80.5
55	36.4	22.4	105.4	135.3
60	53.0	31.4	184.3	197.8

## Rates of Early Retirement

The number of members reaching a given age who are expected to retire are as follows:

Age Next Birthday	Number per year per 10,000 members	Age Next Birthday	Number per year per 10,000 members
55	200	63	2,500
56	200	64	2,500
57	200	65	2,500
58	200	66	3,500
59	800	67	5,000
60	1,500	68	5,000
61	2,000	69	5,000
62	2,000	70	10,000

## Rates of Leaving Service

Age Next Birthday	Number per year per 10,000 members	Age Next Birthday	Number per year per 10,000 members
35	100	50	200
40	100	55	0
45	100		

## Rates of Retrenchment

A retrenchment rate of nil per 10,000 members has been assumed.

## Future Expense Allowance

Investment expenses are allowed for in the investment returns shown above which are assumed to be net of investment expenses.

The long-term cost of benefits and the projection of assets include allowance for administration expenses of 0.33% p.a. of assets.

## Premium rates

Premium rates for the Regional DBF are assumed to be paid in line with the premium rates outlined in the most recent policy schedule dated 1 July 2023. A sample of the premium rates for Death and Total and Permanent Disablement cover are shown in the table below.

Age	Premium rate per \$1,000 of sum insured	
	Male	Female
40	3.05	4.07
45	4.99	6.21
50	8.17	9.81
55	15.75	17.34
60	27.50	26.19

## New Entrants

No allowance for new entrants.



## Taxes

Tax on investment income is allowed for in the Investment Returns shown above.

Tax on contributions has been allowed for as 15% of Company contributions reduced by allowable deductions (administration and insurance costs). No allowance has been made for GST or Reduced Input Tax Credits.

## Surcharge Tax and Excess Contributions Tax

No allowance has been made for the Surcharge Tax and Excess Contributions Tax as it is assumed the Trustee will offset any tax payable against the benefits of the relevant member, if the member does not reimburse Brighter Super for the tax payable.

# Appendix D: Actuarial Statements required under SPS 160 for Regional DBF

The following statements are made for the Regional Defined Benefit Fund (DBF) which is part of Brighter Super in response to Prudential Standard SPS 160:

1. These statements relate to the Regional DBF as at 1 July 2024.
2. The value of the assets at 1 July 2024 used to assess the long term employer contribution rates to the Regional DBF was \$568.8 million based on audited financial statements. This asset value excludes any amount held to meet the Operational Risk Financial Requirement.
3. It is my opinion that the value of the Regional DBF's assets in point 2 are sufficient to meet the value of the Regional DBF's liabilities in respect of Accrued Benefits at the review date. These liabilities are 112.3% covered while vested benefits are 113.4% covered.
4. The assumptions and valuation methods used to determine the Accrued Benefit liabilities shown in point 3 are considered appropriate for this purpose.
5. The recommended employer contribution rates payable as a result of this valuation are:
  - 12.0% of salaries for members contributing at 6% of salary.
  - 11.0% of salaries for members contributing at 5% of salary.
  - Additional contributions to the ABF for Regional DBF members at the prevailing Superannuation Guarantee rate (currently 11.5%) of the excess of Ordinary Time Earnings over the Regional DBF salary.
6. Within the meaning of SIS Regulation 9.03, I consider that the financial position of the Regional DBF is satisfactory at 1 July 2024 and, provided employer contributions are made at the recommended rates above and the valuation assumptions adopted are borne out in practice, the Regional DBF is likely to remain in a satisfactory financial position over the three years following 1 July 2024.
7. The current Shortfall Limit of 98% for the Regional DBF is considered to still be suitable.
8. As at 1 July 2024, the Regional DBF's assets were sufficient to cover the corresponding Minimum Benefits of \$409.9 million by 138.8%.
9. All Funding and Solvency Certificates that were required or were material during the period of the investigation have been obtained.

10. The projected likely future financial position of the Regional DBF during the three years following the valuation date and based on my best estimate assumptions and recommended contribution rates is as follows:

Projection Date	DBF Assets \$millions	Vested Benefits \$millions	VBI %
1 July 2024	568.8	501.7	113.4
1 July 2025	516.3	447.8	115.3
1 July 2026	462.1	396.5	116.5
1 July 2027	409.9	349.3	117.3

11. I consider that an Actuary is likely to be able to certify the solvency position of the Regional DBF in any Funding and Solvency Certificate that may be required under the Superannuation Industry (Supervision) Regulations during the three year period commencing from 1 July 2024 based on the current level of Superannuation Guarantee and the increase from 11.5% to 12.0% from 1 July 2025 onwards.

Nick Wilkinson  
Fellow of the Institute of Actuaries of Australia

3 December 2024

D: JD | TR: AV | CR: NW | SPR: LAC

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